



## NOTICE OF PUBLIC COMMENT PERIOD AND HEARING

Notice is hereby given pursuant to M.G.L. c. 30A, § 2-3, that the Massachusetts Department of Transportation, ("MassDOT") will hold a supplemental hybrid public hearing on **Friday August 9, 2024 at 10:00 a.m.** and accept written public comment until **5:00 p.m. on August 9, 2024,** the same day, concerning the following regulatory action:

## Amend 700 CMR 3.00 - Control and Restriction of Billboards, Signs and Other Advertising Devices

The proposed amendment clarifies ambiguities about where billboards are permitted as it relates to roadway interchanges and ramps on MassDOT roadways. Comments received during the initial public comment hearing/period are still valid and will be considered.

MassDOT will hold this hearing:

Remotely at: https://us02web.zoom.us/j/88334900260

In person at: 10 Park Plaza

Conference Rooms 5 and 6,  $2^{nd}$  Floor

Boston, Massachusetts 02116

Individuals who notify MassDOT of their intent to testify during the hearing will be afforded an earlier opportunity to speak. Speakers are strongly encouraged to notify MassDOT of their intention to testify at the hearing by emailing the address below with the subject line "Regulation Hearing Comment - Control and Restriction of Billboards, Signs and Other Advertising Devices." Written comments must be submitted by email or postal mail to the following address:

Email: Eileen.Fenton@dot.state.ma.us

Postal Mail: Eileen Fenton

Managing Counsel

MassDOT

10 Park Plaza, Suite 3510 Boston, Massachusetts 02116

A copy of the above-listed regulations may be obtained by request to the above address or email address.

MassDOT may adopt a revised version of the proposed action taking into account relevant comments received and any other practical alternatives that come to its attention.

For accommodation or language assistance requests, please contact MassDOT's Chief Diversity & Civil Rights Officer by phone at (857) 368-8580, TTD/TTY at (857) 266 0603, fax (857) 368 0602 or by email to MassDOT.CivilRights@dot.state.ma.us. Requests should be made as soon as possible, ideally at least five business days before the close of the public hearing.

## **Small Business Impact Statement**

(As required by M.G.L. c. 30A §§ 2, 3 & 5)

# CMR No.: 700 CMR 3.00: CONTROL AND RESTRICTION OF BILLBOARDS, SIGNS AND OTHER ADVERTISING DEVICES

#### **Estimate of the Number of Small Businesses Impacted by the Regulation:**

We are unable to determine the number of small businesses impacted by the regulation. MassDOT does not have the size of each of the license holders, but they range from large companies to individuals. There are currently 131 license holders that are licensed to engage in the business of outdoor advertising in the Commonwealth, and there are approximately 3744 active permits held by one or several of the license holders.

## Background

The agreement between Massachusetts and Federal Highway Administration places restrictions on where billboards may be constructed in proximity to ramps and interchanges on MassDOT roadways. This is referred to as the "ramp rule". It provides:

#### **Interstate Highways and Freeway Primary Highways:**

b.) No sign may be located adjacent to or within 500 feet of an interchange or intersection at grade, information center, or rest area measured along the interstate highway from the nearest point of the beginning or ending of pavement widening at the exit from or entrance to the main traveled way. This subsection (b) does not apply in cities and towns of over 50,000 population.

MassDOT is proposing the regulatory amendment to clarify MassDOT's intent and position as to the applicability of the "ramp rule".

The proposed change to the regulations adds the following language:

(18) No sign, including electronic, trivision or static signs, may be located adjacent to or within 500 feet of an interchange or intersection at grade, information center, or rest area on an Interstate Highway or Freeway Primary Highway, measured along the Interstate Highway or Freeway Primary Highway from the nearest point of the beginning or ending of widening of the main traveled way at the exit from or entrance to the main traveled way. This subsection 700 C.M.R. 3.07(18) does not apply in cities and towns with a population greater than 50,000.

## Select Yes or No and Briefly Explain Yes No Will small businesses have to create, file, or issue additional reports? $\times$ See Background information above. Existing regulations provide the administrative and operational requirements, processes, and restrictions that apply to those who engage in the business of outdoor advertising in the Commonwealth. The proposed amendment just extends and clarifies that those requirements, processes, and restrictions relative to the "ramp rule", that currently apply to Interstate Highways also apply to Freeway Primary Highways. It is not anticipated that small businesses will have to create, file, or issue additional reports other than what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway. Yes No Will small businesses have to implement additional recordkeeping procedures? $\times$ See Background information above.

		Existing regulations provide the administrative and operational requirements, processes, and restrictions that apply to those who engage in the business of outdoor advertising in the Commonwealth. The proposed amendment just extends and clarifies that those requirements, processes, and restrictions relative to the "ramp rule", that currently apply to Interstate Highways also apply to Freeway Primary Highways.  It is not anticipated that small businesses will have to implement additional recordkeeping procedures other than what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway.
Yes	No	Will small businesses have to provide additional administrative oversight?
		See Background information above.
		Existing regulations provide the administrative and operational requirements, processes, and restrictions that apply to those who engage in the business of outdoor advertising in the Commonwealth. The proposed amendment just extends and clarifies that those requirements, processes, and restrictions relative to the "ramp rule", that currently apply to Interstate Highways also apply to Freeway Primary Highways.
		It is not anticipated that small businesses will have to provide additional administrative oversight other than what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway.
Yes	No	Will small businesses have to hire additional employees in order to comply with the proposed regulation?
		See Background information above.
		Existing regulations provide the administrative and operational requirements, processes, and restrictions that apply to those who engage in the business of outdoor advertising in the Commonwealth. The proposed amendment just extends and clarifies that those requirements, processes, and restrictions relative to the "ramp rule", that currently apply to Interstate Highways also apply to Freeway Primary Highways.
		It is not anticipated that small businesses will have to hire additional employees in order to comply with the proposed regulation, other than what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway.
Yes	No ⊠	Does compliance with the regulation require small businesses to hire other professionals (e.g. a lawyer, accountant, engineer, etc.)?
		See Background information above.
		Existing regulations provide the administrative and operational requirements, processes, and restrictions that apply to those who engage in the business of outdoor advertising in the Commonwealth. The proposed amendment just extends and clarifies that those requirements, processes, and restrictions relative to the "ramp rule", that currently apply to Interstate Highways also apply to Freeway Primary Highways.
		It is not anticipated that small businesses will have to hire other professionals (e.g. a lawyer, accountant, engineer, etc.) in order to comply with the proposed regulation, other than what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway.

Does the regulation require small businesses to purchase a product or make any other capital investments in order to comply with the regulation?
See Background information above.
Existing regulations provide the administrative and operational requirements, processes, and restrictions that apply to those who engage in the business of outdoor advertising in the Commonwealth. The proposed amendment just extends and clarifies that those requirements, processes, and restrictions relative to the "ramp rule", that currently apply to Interstate Highways also apply to Freeway Primary Highways.
It is not anticipated that small businesses will have to purchase a product or make any other capital investments to comply with the proposed regulation, other than what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway.
Are performance standards more appropriate than design or operational standards to accomplish the regulatory objective?
(Performance standards express requirements in terms of outcomes, giving the regulated party flexibility to achieve regulatory objectives and design/operational standards specify exactly what actions regulated parties must take.)
See Background information above.
Existing regulations provide the administrative and operational requirements, processes, and restrictions that apply to those who engage in the business of outdoor advertising in the Commonwealth. The proposed amendment just extends and clarifies that those requirements, processes, and restrictions relative to the "ramp rule", that currently apply to Interstate Highways also apply to Freeway Primary Highways.
Because all of the standards are currently contained in regulation, it is not anticipated that small businesses will have added difficulty complying with the proposed regulation, other than what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway.
Do any other regulations duplicate or conflict with the proposed regulation?
The agreement between Massachusetts and Federal Highway Administration places restrictions on where billboards may be constructed in proximity to ramps and interchanges on MassDOT roadways. This is referred to as the "ramp rule". It provides:
Interstate Highways and Freeway Primary Highways:
a.) b.) No sign may be located adjacent to or within 500 feet of an interchange or intersection at grade, information center, or rest area measured along the interstate highway from the nearest point of the beginning or ending of pavement widening at the exit from or entrance to the main traveled way. This subsection (b) does not apply in cities and towns of over 50,000 population.
MassDOT is proposing the regulatory amendment to clarify MassDOT's intent and position as to the applicability of the "ramp rule".
The proposed change to the regulations adds the following language:
(18) No sign, including electronic, trivision or static signs, may be located adjacent to or within 500 feet of an interchange or intersection at grade, information center, or rest area on an Interstate Highway or Freeway Primary Highway, measured along the Interstate Highway or Freeway Primary Highway

		from the nearest point of the beginning or ending of widening of the main traveled way at the exit from or entrance to the main traveled way. This subsection 700 C.M.R. 3.07(18) does not apply in cities and towns with a population greater than 50,000.  MassDOT intends to work with FHWA to amend the agreement between Massachusetts and Federal Highway Administration to clarify any ambiguity and MassDOT's intent as to the applicability of the "ramp rule" to its roadways.
Yes 🖂	No	Does the regulation require small businesses to cooperate with audits, inspections or other regulatory enforcement activities?  See Background information above.
		Existing regulations provide the administrative and operational requirements, processes, and restrictions that apply to those who engage in the business of outdoor advertising in the Commonwealth. The proposed amendment just extends and clarifies that those requirements, processes, and restrictions relative to the "ramp rule", that currently apply to Interstate Highways also apply to Freeway Primary Highways.
		The existing regulations require those who engage in the business of outdoor advertising to cooperate with audits, inspections or other regulatory enforcement activities / requirements. It is not anticipated that small businesses will have additional requirements to cooperate with audits, inspections or other regulatory enforcement activities, other than what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway.
Yes	No 🖂	Does the regulation require small businesses to provide educational services to keep up to date with regulatory requirements?
		See Background information above.
		Existing regulations provide the administrative and operational requirements, processes, and restrictions that apply to those who engage in the business of outdoor advertising in the Commonwealth. The proposed amendment just extends and clarifies that those requirements, processes, and restrictions relative to the "ramp rule", that currently apply to Interstate Highways also apply to Freeway Primary Highways.
		It is not anticipated that small businesses will have to provide educational services to keep up to date with regulatory requirements, other than what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway.
Yes	No	Is the regulation likely to <i>deter</i> the formation of small businesses in Massachusetts?
		See Background information above.
		Existing regulations provide the administrative and operational requirements, processes, and restrictions for those who engage in the business of outdoor advertising in the Commonwealth. The proposed amendment just extends and clarifies that those requirements, processes, and restrictions relative to the "ramp rule", that currently apply to Interstate Highways also apply to Freeway Primary Highways.
		The proposed regulation amendment is neutral in this regard. It is not anticipated that the regulation will deter or encourage the formation of small businesses in Massachusetts because the amendment just extends and clarifies that existing requirements, processes, and restrictions relative to the "ramp rule", that currently apply to Interstate Highways also apply to Freeway Primary Highways.

Yes	No 🖂	Is the regulation likely to <i>encourage</i> the formation of small businesses in Massachusetts?
		See Background information above.
		Existing regulations provide the administrative and operational requirements, processes, and restrictions for those who engage in the business of outdoor advertising in the Commonwealth. The proposed amendment just extends and clarifies that those requirements, processes, and restrictions relative to the "ramp rule", that currently apply to Interstate Highways also apply to Freeway Primary Highways.
		The proposed regulation amendment is neutral in this regard. It is not anticipated that the regulation will deter or encourage the formation of small businesses in Massachusetts because the amendment just extends and clarifies that existing requirements, processes, and restrictions relative to the "ramp rule", that currently apply to Interstate Highways also apply to Freeway Primary Highways.
Yes	No ⊠	Does the regulation provide for less stringent compliance or reporting requirements for small businesses?
		See Background information above.
		Existing regulations provide the administrative and operational requirements, processes, and restrictions that apply to anyone, regardless of size, who engages in the business of outdoor advertising in the Commonwealth. The proposed amendment just extends and clarifies that those requirements, processes, and restrictions relative to the "ramp rule", that currently apply to Interstate Highways, also apply to Freeway Primary Highways.
		It is not anticipated that small businesses will have difficulty complying with the regulation requirements including reporting requirements, as they are similar to what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway.
Yes	No 🖂	Does the regulation establish less stringent schedules or deadlines for compliance or reporting requirements for small businesses?
		See Background information above.
		Existing regulations provide the administrative and operational requirements, processes, and restrictions that apply to anyone, regardless of size, who wishes to engage in the business of outdoor advertising in the Commonwealth. The proposed amendment just extends and clarifies that those requirements, processes, and restrictions relative to the "ramp rule", that currently apply to Interstate Highways also apply to Freeway Primary Highways.
		It is not anticipated that small businesses will have to modify any of their existing practices or require less stringent schedules or deadlines to comply with the regulatory requirements, as they are similar to what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway.
Yes	No	Did the agency consolidate or simplify compliance or reporting requirements for small businesses?
		See Background information above.
		Existing regulations provide the administrative and operational requirements, processes, and restrictions that apply to anyone, regardless of size, who wishes to engage in the business of outdoor advertising in the Commonwealth. The proposed amendment just extends and clarifies that those requirements, processes, and restrictions relative to the "ramp rule", that currently apply to Interstate Highways also apply to Freeway Primary Highways.

		It is not anticipated that small businesses will have to modify any of their existing practices to comply with the regulatory requirements, other than what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway.
		Although not applicable to this proposed amendment, the existing regulations have a different fee requirement based on the number of permits a licensee has, and a different fee based on the size of a billboard.
Yes	No 🖂	Can performance standards for small businesses replace design or operational standards without hindering delivery of the regulatory objective?
		See Background information above.
		Existing regulations provide the administrative and operational requirements, processes, restrictions, and performance standards evenly apply to anyone, regardless of size, who engages in the business of outdoor advertising in the Commonwealth. The proposed amendment just extends and clarifies that those requirements, processes, restrictions, and performance standards relative to the "ramp rule", that currently apply to Interstate Highways, also apply to Freeway Primary Highways.
		It is not anticipated that small businesses will have additional challenges or will have to modify any of their existing practices to comply with the regulatory requirements, other than what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway. Performance, design or operational standards are contained in the existing regulation and do not hinder the delivery of the regulatory objective which is compliance with state and federal law and effective control of outdoor advertising.
Yes	No	Are there alternative regulatory methods that would minimize the adverse impact on small businesses?
		See Background information above.
		Existing regulations provide the administrative and operational requirements, processes, restrictions, and regulatory methods that evenly apply to anyone, regardless of size, who wishes to engage in the business of outdoor advertising in the Commonwealth. The proposed amendment just extends and clarifies that those requirements, processes, restrictions, and regulatory methods relative to the "ramp rule", that currently apply to Interstate Highways, also apply to Freeway Primary Highways.
		It is not anticipated that small businesses will have additional challenges or will have to modify any of their existing practices to comply with the regulatory requirements, other than what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway
		Although not applicable to this proposed amendment, the existing regulations have a different fee requirement based on the number of permits a licensee has, and a different fee based on the size of a billboard.